# AN BILLE UM SHEIRBHÍSÍ UISCE, 2013 WATER SERVICES BILL 2013

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## ACTS REFERRED TO

Companies Act 1963	1963, No. 33
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Companies (Amendment) Act 1983	1983, No. 13
Companies (Amendment) Act 2009	2009, No. 20
Electricity Regulation Act 1999	1999, No. 23
Ethics in Public Office Act 1995	1995, No. 22
European Parliament Elections Act 1997	1997, No. 2
Gas Act 1976	1976, No. 30
Gas (Interim) (Regulation) Act 2002	2002, No. 10
Local Government Act 2001	2001, No. 37
Local Government (Financial Provisions) (No. 2) Act 1983	1983, No. 21
Local Government (Financial Provisions) Act 1997	1997, No. 29
Planning and Development Act 2000	2000, No. 30
Property Services Regulation Act 2011	2011, No. 40
Residential Tenancies Act 2004	2004, No. 27
Water Services Act 2007	2007, No. 30



# AN BILLE UM SHEIRBHÍSÍ UISCE, 2013 WATER SERVICES BILL 2013

# BILL

## entitled

5 AN ACT TO MAKE PROVISION IN RELATION TO THE INSTALLATION AND MAINTENANCE OF WATER METERS IN DWELLINGS; FOR THAT PURPOSE TO PROVIDE FOR THE FORMATION OF A SUBSIDIARY COMPANY BY BORD GÁIS ÉIREANN AND THE PERFORMANCE OF CERTAIN FUNCTIONS UNDER THE WATER SERVICES ACT 2007 BY BORD GÁIS ÉIREANN AND THAT SUBSIDIARY COMPANY; TO AMEND THE GAS ACT 1976 AND THE WATER SERVICES ACT 2007; TO PROVIDE FOR THE COLLECTION OF CERTAIN INFORMATION BY BORD GÁIS ÉIREANN AND THAT SUBSIDIARY COMPANY; AND TO PROVIDE FOR MATTERS CONNECTED THEREWITH.

BE IT ENACTED BY THE OIREACHTAS AS FOLLOWS:

#### PART 1

20 Preliminary and General

1.—(1) This Act may be cited as the Water Services Act 2013.

Short title and commencement.

(2) This Act shall come into operation on such day or days as the Minister may appoint by order or orders either generally or with reference to any particular purpose or provision and different days 25 may be so appointed for different purposes or different provisions.

**2.**—In this Act— Definitions.

"Act of 1963" means the Companies Act 1963;

"Act of 1976" means the Gas Act 1976;

"Act of 1999" means the Electricity Regulation Act 1999;

30 "Act of 2001" means the Local Government Act 2001;

"Act of 2007" means the Water Services Act 2007;

"Board" means Bord Gáis Éireann;

"Commission" means the Commission for Energy Regulation established under section 8 of the Act of 1999;

"material interest" shall be construed in accordance with section 2(3) of the Ethics in Public Office Act 1995;

"Minister" means the Minister for the Environment, Community and Local Government;

"subsidiary" has the meaning assigned to it by section 4;

"water services authority" has the same meaning as it has in the Act of 2007.

Expenses.

3.—The expenses incurred by the Minister in the administration 10 of this Act shall, to such extent as may be sanctioned by the Minister for Public Expenditure and Reform, be paid out of moneys provided by the Oireachtas.

#### PART 2

#### SUBSIDIARY COMPANY

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Formation of company.

**4.**—The Board shall, after consultation with the Minister, the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform, cause a private company limited by shares (in this Act referred to as the "subsidiary") conforming to the conditions laid down in this Act to be formed and 20 registered under the Companies Acts.

Name and share capital of subsidiary.

- **5**.—(1) The subsidiary shall be known, in the Irish language, as Uisce Éireann and, in the English language, as Irish Water.
- (2) Paragraph (b) of subsection (1) of section 6 (inserted by section 3 of, and the First Schedule to, the Companies (Amendment) 25 Act 1983) of the Act of 1963 shall not apply to the subsidiary.
- (3) The memorandum of association of the subsidiary shall not specify an authorised share capital that differs from such amount as may be determined by the Minister, with the consent of the Minister for Finance and the Minister for Public Expenditure and Reform.
- (4) One share in the company shall be issued to the Board, and, of the remaining shares in the company, half shall be issued to the Minister and half shall be issued to the Minister for Finance.
- (5) No voting rights in the company shall attach to any of the shares issued to the Minister or the Minister for Finance in accordance with subsection (4).
- (6) The Board shall not, without the consent of the Minister and the Minister for Finance, alienate the share issued to it in accordance with *subsection* (4).

Memorandum and articles of association of subsidiary.

**6.**—(1) The memorandum of association of the subsidiary shall be 40 in such form consistent with this Act as may be approved by the Minister with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform.

- (2) The articles of association of the subsidiary shall be in such form consistent with this Act as may be approved by the Minister with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform.
- (3) Notwithstanding anything contained in the Companies Acts, no alteration of the memorandum of association or the articles of association of the subsidiary shall be valid or effectual unless made with the prior approval of the Minister given with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform.
  - 7.—(1) A director of the subsidiary shall cease to be qualified, Disqualification for and cease, to be a director of the subsidiary if he or she-

office of director of subsidiary.

(a) is adjudicated bankrupt,

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- (b) makes a composition or arrangement with creditors,
  - (c) is sentenced by a court of competent jurisdiction to a term of imprisonment,
  - (d) is convicted of any indictable offence in relation to a company,
- (e) is convicted of an offence involving fraud or dishonesty, whether in connection with a company or not, or
  - (f) is the subject of an order under section 160 of the Companies Act 1990.
- (2) This section is in addition to, and not in substitution for, any provision of the Companies Acts by virtue of which a person is not qualified, or shall cease, to be a director of a company.
  - **8.**—(1) Where a director of the subsidiary is—

Membership of either House of Oireachtas or European

Parliament.

- (a) nominated as a member of Seanad Éireann,
- (b) elected as a member of either House of the Oireachtas or to be a member of the European Parliament, or
- (c) regarded pursuant to Part XIII of the Second Schedule to the Act of 1997 as having been elected to that Parliament,

he or she shall thereupon cease to be a director of the subsidiary.

- (2) Where a member of the staff of the subsidiary is—
- (a) nominated as a member of Seanad Éireann,
  - (b) elected as a member of either House of the Oireachtas or to be a member of the European Parliament, or
  - (c) regarded pursuant to Part XIII of the Second Schedule to the Act of 1997 as having been elected to that Parliament,
- 40 he or she shall thereupon cease to be a member of the staff of the subsidiary.

- (3) A person who is for the time being entitled under the Standing Orders of either House of the Oireachtas to sit therein or who is a member of the European Parliament shall, while he or she is so entitled or is such a member, be disqualified from being a director of the subsidiary or a member of the staff of the subsidiary.
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(4) In this section "Act of 1997" means the European Parliament Elections Act 1997.

Disclosure of interests by directors of subsidiary.

- 9.—(1) Where at a meeting of the directors of the subsidiary any of the following matters arises, namely—
  - (a) an arrangement to which the subsidiary is a party or a 10 proposed such arrangement, or
  - (b) a contract or other agreement with the subsidiary or a proposed such contract or other agreement,

then, any director of the subsidiary present at the meeting who otherwise than in his or her capacity as such director has a material 15 interest in the matter shall—

- (i) at the meeting disclose the fact of such interest and the nature thereof to the other directors of the subsidiary present,
- (ii) neither influence nor seek to influence a decision to be 20 made in relation to the matter,
- (iii) absent himself or herself from the meeting or that part of the meeting during which the matter is being discussed,
- (iv) take no part in any deliberation relating to the matter, and
- (v) not vote on a decision relating to the matter. 25
- (2) Where a material interest is disclosed pursuant to this section, the disclosure shall be recorded in the minutes of the meeting concerned and, for so long as the matter to which the disclosure relates is being dealt with by the meeting, the director by whom the disclosure is made shall not be counted in the quorum for the meeting.
- (3) Where at a meeting of the directors of the subsidiary a question arises as to whether or not a course of conduct, if pursued by a director of the subsidiary, would constitute a failure by him or her to comply with the requirements of *subsection* (1), the question may, subject to *subsection* (4), be determined by the chairperson of the meeting, whose decision shall be final, and where such a question is so determined, particulars of the determination shall be recorded in the minutes of the meeting.
- (4) Where, at a meeting of the directors of the subsidiary, the chairperson of the meeting is the director in respect of whom a question to which *subsection* (3) applies falls to be determined, then the other directors of the subsidiary attending the meeting shall choose one of their number to be chairperson of the meeting for the purpose of determining the question concerned.
  - (5) (a) Where the Minister is satisfied that a director of the subsidiary has contravened *subsection* (1), the Minister may, if he or she thinks fit, direct the Board to remove that

director from office and the Board shall comply with such direction.

- (b) Where a person is removed from office pursuant to a direction under this subsection, he or she shall thenceforth be disqualified for being a director of the subsidiary.
- (6) Section 194 (amended by section 2 of the Companies (Amendment) Act 2009) of the Act of 1963 shall not apply to a director of the subsidiary.

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10.—(1) Where a member of the staff of the subsidiary has a Disclosure of 10 material interest, otherwise than in his or her capacity as such a interests by member, in any contract, agreement or arrangement to which the members of staff of subsidiary is a party, or any proposed such contract, agreement or arrangement, that person shall—

- (a) disclose to the subsidiary his or her interest and the nature thereof,
  - (b) take no part in the negotiation of the contract, agreement or arrangement or in any deliberation by the subsidiary or members of the staff of the subsidiary in relation thereto, and
- 20 (c) neither influence nor seek to influence a decision to be made in relation to the matter nor make any recommendation in relation to the contract, agreement or arrangement.
- (2) Subsection (1) shall not apply to contracts or proposed contracts of employment of members of the staff of the subsidiary with the subsidiary.
- (3) Where a person contravenes this section the subsidiary may make such alterations to the person's terms and conditions of employment as it considers appropriate or terminate the person's 30 contract of employment.
  - 11.—(1) A person shall not disclose confidential information Disclosure of obtained by him or her while performing functions as a director or confidential a member of the staff of, or an adviser or consultant to, the subsidi- information. ary, or a member of the staff of such adviser or consultant unless he or she is duly authorised by the subsidiary to so do.

- (2) Subsection (1) shall not operate to prohibit the disclosure of confidential information by a person referred to in that subsection to the Board.
  - (3) In this section "confidential information" includes—
- (a) information that is expressed by the subsidiary to be confi-40 dential either as regards particular information or as regards information of a particular class or description, and
  - (b) proposals of a commercial nature or tenders submitted to the subsidiary by contractors, consultants or any other person.

Borrowing	by
Board and	•
subsidiary.	

- 12.—(1) (a) The Board may, for the purposes of this Act and with the consent of the Minister, the Minister for Communications, Energy and Natural Resources, the Minister for Finance and the Minister for Public Expenditure and Reform, borrow money (including money in a currency other than the currency of the State) from such persons as it considers appropriate, whether by means of the issue of debentures (or other debt security) or otherwise.
  - (b) The subsidiary may, for the purposes of this Act and with the consent of the Minister, the Minister for Communications, Energy and Natural Resources, the Minister for Finance and the Minister for Public Expenditure and Reform, borrow money (including money in a currency other than the currency of the State) from such persons, other than the Board, as it considers appropriate, 15 whether by means of the issue of debentures (or other debt security) or otherwise.
  - (c) The aggregate of moneys standing borrowed under this subsection at any one time shall not exceed €500,000,000.
- (2) For the purposes of this section, moneys borrowed in a currency other than the currency of the State shall be deemed to be the equivalent in the currency of the State of the actual moneys borrowed, such equivalent being calculated at the rate of exchange prevailing at the time of the borrowing for that currency and the currency of the State.
- (3) For the purposes of this Act, the Board may, from time to time, lend moneys to the subsidiary out of moneys borrowed in accordance with *paragraph* (a) of *subsection* (1).
- (4) This section is in addition to and not in substitution for section 23 of the Act of 1976.

Grants by Minister.

- 13.—The Minister may, for the purposes of this Act and subject to such conditions as he or she may determine, make grants out of moneys provided by the Oireachtas to—
  - (a) the subsidiary,
  - (b) the Board, or
  - (c) the Commission.

Subsidiary's capital commitments.

- **14**.—Subsections (1) and (2) of section 21 of the Act of 1976 shall apply to the subsidiary as they apply to the Board subject to the following modifications:
  - (a) the reference to the Board shall be construed as a reference to the subsidiary; and

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(b) references to the Minister shall be construed as references to the Minister for the Environment, Community and Local Government.

Accounts of subsidiary.

**15**.—(1) Without prejudice to the requirements of the Companies 45 Acts in relation to balance sheets and accounts, the subsidiary shall keep in such form as may be approved by the Minister, with the

consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform, all proper and usual accounts of all money received or expended by it and, in particular, shall keep in such form as aforesaid all such special accounts as the Minister may, with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform, from time to time direct.

- (2) Accounts kept by the subsidiary in pursuance of this section shall, not later than the expiration of 6 months from the end of the 10 financial year to which they relate or on such earlier date as the Minister may, from time to time, specify, be submitted for audit to an auditor appointed by the subsidiary for that purpose and, immediately after the audit a copy of the accounts, and of such other accounts (if any) as the Minister, after consultation with the Minister 15 for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform, may direct, shall be presented to the Minister who shall, as soon as may be after the presentation of those copies to him or her, cause copies thereof to be laid before each House of the Oireachtas.
- 20 (3) The subsidiary shall pay to an auditor appointed under this section to audit the accounts of the subsidiary such fees as are approved by the Minister with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform.
- 16.—The subsidiary shall, not later than 30 June in each year, pre- Annual report of pare and submit to the Minister and the Minister for Communi- subsidiary. cations, Energy and Natural Resources a report on the performance by it of its functions under this Act in the immediately preceding year, and the Minister shall, as soon as may be after receiving such report, cause copies of the report to be laid before each House of the Oireachtas.

## PART 3

## INSTALLATION OF WATER METERS

17.—In this Part "metering authority" means—

Definition.

- 35 (a) the Board, or
  - (b) the subsidiary.
  - 18.—(1) The functions of each water services authority under Performance of paragraph (f) of subsection (1) of section 32 of the Act of 2007 shall, certain functions by in addition to being performable by a water services authority, be metering performable by a metering authority in so far only as they relate to premises that contain one or more dwellings, and references in any enactment or instrument under an enactment to a water services authority shall, to the extent that they relate to any such function, be construed as including references to a metering authority.

authorities.

45 (2) For the purposes of this Part and subject to subsection (3), the functions (other than the functions referred to in subsection (1)) of a water services authority under the Act of 2007 shall, in addition to being performable by a water services authority, be performable by a metering authority—

(a) in the like manner as they would be performable by a water services authority, (b) subject to the like consent and conditions (if any) as would apply if the functions were being performed by a water 5 services authority, and (c) to the extent only that their performance is necessary or expedient for the performance of functions referred to in subsection (1). (3) For the avoidance of doubt, the functions to which this section applies shall be performable by-10 (a) a water services authority, (b) a metering authority, or (c) jointly by both metering authorities. 19.—(1) Section 41 of the Act of 2007 shall apply to the perform-Installation of ance by a metering authority of functions in accordance with this Act 15 pipes. subject to the deletion, in subsection (2), of the words "subject to the consent of the relevant road authority where the water services authority is not the road authority for that road or place intended for a road". (2) For the avoidance of doubt, the provisions of the Planning and 20 Development Act 2000 shall apply to a metering authority as, by virtue of subsection (12) of section 41 of the Act of 2007, they apply to a water services authority. 20.—(1) All property in meters within the meaning of Part 5 of Ownership of water meters. the Act of 2007 installed pursuant to functions conferred by this Act 25 shall vest in the subsidiary. (2) The subsidiary shall not alienate any property vested in it by this section without the consent of the Minister and the Minister for Public Expenditure and Reform. 21.—Section 29 of the Act of 2007 shall apply to a metering auth- 30 Immunity. ority as it applies to a water services authority, and accordingly references in that section to a water services authority shall be construed as including references to a metering authority. PART 4 35 Miscellaneous 22.—(1) The subsidiary shall have all such powers as are neces-Performance of functions generally. sary or expedient for the performance of its functions under this Act. (2) The Board shall have all such powers as are necessary or expedient for the performance of its functions under this Act. 23.—(1) The subsidiary may request a relevant person to provide 40 Provision of

the subsidiary with such information-

information to

Board and subsidiary.

- (a) as the subsidiary may reasonably require to enable it to perform its functions under this Act, or
- (b) as the subsidiary could reasonably be expected to require, were functions (other than functions referred to in paragraph (a)) the same as or similar to those vested in a water services authority under the Act of 2007 conferred on it.
- (2) The Board may request a relevant person to provide the Board with such information—
- 10 (a) as the Board may reasonably require to enable it to perform its functions under this Act, or
  - (b) as the Board could reasonably be expected to require, were functions (other than functions referred to in paragraph (a)) the same as or similar to those vested in a water services authority under the Act of 2007 conferred on it.
  - (3) A relevant person shall comply with a request under this section.
    - (4) The Act of 2007 is amended—

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- 20 (a) in section 6, by the substitution of "water services authority, Bord Gáis Éireann, Irish Water" for "water services authority" in each place that it occurs, and
  - (b) in section 7, by the substitution of "water services authority, Bord Gáis Éireann, Irish Water" for "water services authority".
  - (5) For the purposes of this section, each of the following is a relevant person:
    - (a) a local authority within the meaning of the Act of 2001;
    - (b) the Private Residential Tenancies Board established under section 150 of the Residential Tenancies Act 2004;
      - (c) the Property Services Regulatory Authority established under section 9 of the Property Services Regulation Act 2011;
    - (d) the holder for the time being of a licence granted under subsection (1) of section 14 of the Act of 1999 for the purposes of paragraph (g) of that subsection;
    - (e) the Local Government Management Agency established by the Local Government Management Agency (Establishment) Order 2012 (S.I. No. 290 of 2012);
- 40 (f) the Revenue Commissioners;
  - (g) the Minister for Social Protection;
  - (h) any other person for the time being standing prescribed by order made by the Minister after consultation with the Data Protection Commissioner;

(i) a customer within the meaning of the Gas (Interim) (Regulation) Act 2002, or a final customer within the meaning of the Act of 1999, of the Board.

Performance of functions by Commission.

**24.**—(1) The Commission may, upon the commencement of this section, do all such things as are necessary or expedient for the purposes of the performance by it of water regulatory functions under any enactment passed after the passing of this Act.

## (2) The Commission may—

- (a) advise the Minister in relation to the development of policy regarding the regulation of the provision of water 10 services, or
- (b) consult with the Board, the subsidiary, water services authorities or any person prescribed by order of the Minister for the purposes of the performance of any of its functions under this Act.

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## (3) In this section—

"water regulatory functions" means, in relation to the Commission, functions, as respects the provision of water services by any person, that are the same as or similar to the functions of the Commission under the Act of 1999, and includes—

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- (a) functions relating to the fixing of charges in respect of the provision of such water services,
- (b) the specification of minimum standards of service as respects the provision of such water services,
- (c) the protection of the interests of persons to whom water 25 services are provided;

"water services" has the same meaning as it has in the Act of 2007.

Amendment of section 105 of Act of 2007.

- **25**.—(1) Section 105 of the Act of 2007 is amended by—
  - (a) the deletion of subsection (1),
  - (b) the substitution, in subsection (2), of "subsection (4)" for 30 "subsections (1) and (4)", and
  - (c) the substitution, in subsection (11), of "Where" for "Without prejudice to subsection (1), where".
- (2) The functions of each water services authority under section 105 of the Act of 2007 in so far only as they relate to dwellings are 35 transferred to the Board and the subsidiary, and references in any enactment or instrument under an enactment to a water services authority shall, to the extent that they relate to any of those functions, be construed as references to the Board and the subsidiary.
- (3) For the purposes of this section, the functions (other than the 40 functions transferred to the Board and the subsidiary under *subsection* (2)) of a water services authority under the Act of 2007 shall, in addition to being performable by a water services authority, be performable by the Board and the subsidiary—

- (a) in the like manner as they would be performable by a water services authority,
- (b) subject to the like consent and conditions (if any) as would apply if the functions were being performed by a water services authority, and
- (c) to the extent only that their performance is necessary or expedient for the performance of functions transferred under subsection (2).
- (4) For the avoidance of doubt, the functions to which this section 10 applies shall be performable by—
  - (a) either the Board or the subsidiary, or

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(b) jointly by both the Board and the subsidiary.

26.—Section 4 of the Local Government (Financial Provisions) Amendment of (No. 2) Act 1983 is amended by-

Local Government (Financial Provisions) (No. 2)

- (a) the deletion of paragraph (a) of subsection (1) (inserted Act 1983. by subsection (3) of section 12 of the Local Government (Financial Provisions) Act 1997), and
  - (b) the deletion of subsection (1B) (inserted by the said subsection (3)).
- 27.—Section 15 of the Act of 1976 is amended by the insertion of Accounts of Board. 20 the following subsection:
  - "(1A) The Board shall, in addition to the accounts that it is required to keep under subsection (1), keep in such form as may be approved by the Minister, with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform, all such proper and usual accounts of all moneys received or expended by it in respect of the performance of its functions under the Water Services Act 2013.".
- 28.—The Board shall, not later than 30 June in each year, prepare Annual report of and submit to the Minister and the Minister for Communications. Board. Energy and Natural Resources a report on the performance by it of its functions under this Act in the immediately preceding year, and the Minister shall, as soon as may be after receiving such report, cause copies of the report to be laid before each House of the Oireachtas.

29.—(1) The Minister may give a direction in writing to the Board Directions of or the subsidiary, in relation to the performance by the Board or the Minister. subsidiary of its functions under this Act, requiring it to comply with such policies of the Government as are specified in the direction.

(2) The Minister may, by direction in writing, amend or revoke a direction under this section (including a direction under this subsection).

- (3) The Minister shall not give a direction under this section without first obtaining the approval of the Minister for Communications, Energy and Natural Resources.
- (4) The Board shall comply with a direction given to it under this section.

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(5) The subsidiary shall comply with a direction given to it under this section.



# AN BILLE UM SHEIRBHÍSÍ UISCE, 2013 WATER SERVICES BILL 2013

## EXPLANATORY AND FINANCIAL MEMORANDUM

## General

The Water Services Bill 2012 provides for the establishment of Irish Water/Uisce Éireann as a subsidiary of Bord Gáis Éireann (the Board) under the Companies Acts. The shareholding provisions in the Bill provide that the subsidiary will be fully owned by the State and that the Board will have operational control, subject to Ministerial consents in a number of areas.

The subsidiary company will be responsible for the installation of water meters for domestic households connected to a public water supply (this function is currently a water services function provided by the 34 water services authorities as designated by the Water Services Act 2007). The Bill provides the Board and the subsidiary with the authority to install meters in all domestic properties and provides any of the necessary powers, available to a water services authority under the 2007 Act, that are necessary to meet this objective. Such powers would include matters incidental to the metering programme such as the power to install pipes and the power to interrupt a water supply.

As the installation of water meters is related to the Government's commitments to introduce water charges for households based on usage, the Bill removes the statutory prohibition on such charges. The Bill also amends section 105 of the Water Services Act 2007 to provide the Board and its subsidiary with the power to charge households for water services. Section 105 has not been commenced and will not be commenced prior to the introduction of charges, which will not be before 1 January 2014. Irish Water/Uisce Éireann will be responsible for billing and collecting revenue from households when the Government introduces domestic charges. In this regard, the Bill provides the Board and the subsidiary with the necessary powers to obtain information from households in receipt of water services and other third parties for the purpose of creating a customer database.

The Bill also provides the Commission for Energy Regulation (the Commission) with a function to advise the Government in relation to the development of policy regarding the regulation of the provision of water services. The Bill provides that the Commission may do all things necessary in preparation for the performance of water regulatory functions. The Bill also provides that the Commission may undertake the necessary consultations with the Board and its subsidiary, water services authorities, or any other person.

## PART 1 — PRELIMINARY AND GENERAL

#### Section 1

Short Title and Commencement

Subsection (1) is a standard provision concerning the title of the Bill.

Subsection (2) is a standard provision providing for a short title for the Bill and the commencement provisions.

## **Section 2**

## Definition

This is a standard section which defines the terms used in the Bill.

## **Section 3**

## Expenses

This is a standard provision enabling the expenses of the Minister to be paid out of moneys provided by the Oireachtas. It provides a general authority for the Minister, with the sanction of the Minister for Public Expenditure and Reform to expend money provided by the Oireachtas.

## PART 2 — SUBSIDIARY COMPANY

## **Section 4**

Formation of Company

Section 4 provides that Bord Gáis Éireann shall establish a subsidiary company, under the Companies Acts, following consultation with the Minister for the Environment, Community and Local Government, the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform.

## **Section 5**

Name and share capital of subsidiary

Subsection (1) sets out that the name of the company shall be "Uisce Éireann" in Irish and "Irish Water" in English.

Subsection (2) provides that the subsidiary company shall not be subject to paragraph (b) of subsection (1) of section 6 of the Companies Act. This provision requires a company to use the term "limited" or "teoranta" in Irish as the last word of the company name.

Subsection (3) provides that the share capital set out in the memorandum of association of the subsidiary company must be approved by the Minister for the Environment, Community and Local Government, with the consent of the Minister for Finance and the Minister for Public Expenditure and Reform.

Subsection (4) provides that one share in the company shall be provided to Bord Gáis Éireann and that 50% of the remaining shares shall be issued to the Minister for the Environment, Community and Local Government and 50% issued to the Minister for Finance. This is to ensure that the subsidiary remains in full State ownership.

Subsection (5) provides that the shares issued to the Minister for the Environment, Community and Local Government and to the Minister for Finance under subsection (4) are non-voting shares.

Subsection (6) provides that Bord Gáis Éireann may not dispose of the share issued to it without the consent of the Minister for the Environment, Community and Local Government and the Minister for Finance.

## **Section 6**

Memorandum and articles of association of subsidiary

Subsection (1) sets out conditions in relation to the memorandum of association and provides that it must be approved by the Minister for the Environment, Community and Local Government, with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform.

Subsection (2) sets out conditions in relation to the articles of association and provides that they must be approved by the Minister for the Environment, Community and Local Government, with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform.

Subsection (3) provides that any amendment to the memorandum or articles of association shall not be valid or effectual unless the changes have been made with the prior approval of the Minister for the Environment, Community and Local Government, with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform.

## **Section 7**

Disqualification for office of director of subsidiary

This section provides for circumstances in which the director of the subsidiary will no longer be qualified and must cease to be a director.

## **Section 8**

Membership of either House of Oireachtas or European Parliament

Subsection (1) provides that a director of the subsidiary shall cease to be a director when he/she is:

- (a) Nominated as a member of Seanad Éireann;
- (b) Elected as a member of either House of the Oireachtas or as a member of the European Parliament; or
- (c) Regarded pursuant to Part VIII of the Second Schedule to the Act of 1997 as having been elected to that Parliament.

Subsection (2) provides that a member of staff of the subsidiary shall cease to be a member of staff when he/she is:

(a) Nominated as a member of Seanad Éireann;

- (b) Elected as a member of either House of the Oireachtas or to be a member of the European Parliament; or
- (c) Regarded pursuant to Part VIII of the Second Schedule to the Act of 1997 as having been elected to that Parliament.

Subsection (3) provides that a person who is entitled, under the Standing Orders of either House of the Oireachtas to sit therein, or who is a member of the European Parliament, shall be disqualified from being a director of the subsidiary or a member of staff of the subsidiary.

Subsection (4) provides that in this section, the "Act of 1997" means the European Parliament Elections Act 1997.

## **Section 9**

Disclosure of interests by directors of subsidiary

Subsection (1) places obligations on a director of the subsidiary when attending a meeting of directors. Such obligations shall apply when a meeting of directors is to discuss either:

- (a) An arrangement to which the subsidiary is party or a proposed such arrangement; or
- (b) A contract or other agreement with the subsidiary or a proposed such contract or other agreement.

Where a director present at a meeting has a material interest in the matter, he or she will be subject to the following conditions:

- (i) He/she shall disclose any information in relation to the fact that he/she has an interest and the nature of this interest to the other directors present;
- (ii) He/she shall not influence or seek to influence any decisions on the matter;
- (iii) He/she shall leave the meeting or part of the meeting where the matter is being discussed;
- (iv) He/she shall not take any part in the deliberation of the matter in question; and
- (v) He/she shall not vote on any decision relating to the matter.

Subsection (2) provides that the disclosure of any material interest shall be recorded in the minutes of the meeting and for as long as the subject matter is being dealt with, the director whom has made the disclosure shall not be considered part of the quorum for the meeting.

Subsection (3) provides for a situation where there is a question at a meeting of the directors as to whether a particular course of action, if pursued by a director, would constitute a failure by him or her to comply with the requirements of subsection (1). This question, subject to the provisions of subsection (4) may be determined by the chairperson of the meeting, whose decision shall be final. Where this issue arises, details shall be recorded in the minutes of the meeting.

Subsection (4) provides for a situation where the chairperson of the meeting is the director in respect of whom a question arises in respect of subsection (3). In such cases, the other directors of the subsidiary attending the meeting shall choose one of their number to be the chairperson of the meeting for the purpose of determining the question concerned.

Subsection (5)(a) provides that where the Minister is satisfied that a director of the subsidiary is in breach of subsection (1), the Minister may direct the Board to remove the director from office and the Board must comply with this direction.

Subsection (5)(b) provides that where a person is removed from office under this section, he or she shall then be disqualified from being a director of the subsidiary.

Subsection (6) provides that section 194 of the Companies Act of 1963 shall not apply to the director of the subsidiary.

#### Section 10

Disclosure of interests by members of staff of subsidiary

Subsection (1) provides that where a member of staff of the subsidiary has a material interest in any contract or arrangement or proposed contract or arrangement, to which the subsidiary is a party, that person must:

- (a) disclose to the company his or her interest and the nature of the interest;
- (b) take no part in the negotiation of the contract or agreement or any deliberation by the subsidiary or members of the staff in relation to the contract or agreement; and
- (c) neither influence or seek to influence a decision to be made in relation to the matter nor make any recommendation in relation to the contract, agreement or arrangement.

Subsection (2) provides that subsection (1) shall not apply to contracts or proposed contracts of employment of members of the staff of the subsidiary with the subsidiary.

Subsection (3) provides that where a person contravenes this section, the subsidiary may make alterations to the person's terms and conditions of employment as it considers appropriate, including terminating the person's contract of employment.

## **Section 11**

Disclosure of confidential information

Subsection (1) provides that a person may not disclose confidential information obtained by him or her while performing functions as a director, member of staff, consultant or adviser to the subsidiary unless authorised to do so. The provision also applies to a member of staff of a consultant or adviser.

Subsection (2) provides that subsection (1) does not prohibit the disclosure of confidential information to the Board.

Subsection (3) provides for a definition of "confidential information" for the purposes of this section and includes:

- (a) information expressed by the subsidiary to be confidential either as regards particular information or as regards information of a particular class or description; and
- (b) proposals of a commercial nature or any tenders submitted to the subsidiary.

Borrowing by Board and subsidiary

Subsection (1)(a) provides that Board Gáis Éireann may borrow money subject to the consent of the Minister for the Environment, Community and Local Government, the Minister for Communications, Energy and Natural Resources, the Minister for Finance, and the Minister for Public Expenditure and Reform. The Board may borrow money from such persons it considers appropriate and may borrow in another currency, other than the Euro.

Subsection (1)(b) provides that the subsidiary may borrow money subject to the consent of the Minister for the Environment, Community and Local Government, the Minister for Communications, Energy and Natural Resources, the Minister for Finance, and the Minister for Public Expenditure and Reform. The subsidiary may borrow money from such persons it considers appropriate and may borrow in another currency, other than the Euro.

Subsection (1)(c) provides that the aggregate borrowings of the Board and the subsidiary under this subsection shall not exceed  $\leq 500,000,000$ .

Subsection (2) provides that money borrowed in currencies other than the Euro shall be deemed equivalent subject to the rate of exchange at the time of the borrowing.

Subsection (3) provides that the Board may lend money to the subsidiary out of money borrowed under subsection (1).

Subsection (4) provides that the borrowing limit applying to Bord Gáis Éireann under this section is additional to the limits set out in section 23 of the Gas Act 1976.

## **Section 13**

Grants by Minister

Section 13 provides that the Minister for the Environment, Community and Local Government may, for the purposes of this Act, make grants out of moneys provided by the Oireachtas to the subsidiary, Bord Gáis Éireann or the Commission for Energy Regulation.

## **Section 14**

Subsidiary's capital commitments

Section 14 provides that subsections (1) and (2) of section 21 of the Gas Act shall apply to the Board, such that the approval of Minister for the Environment, Community and Local Government and the Minister for Public Expenditure and Reform will be required for capital expenditure by the subsidiary above a level to be specified. This amount may be specified from time to time by the Minister for the Environment, Community and Local Government with the consent of the Minister for Public Expenditure and Reform.

Accounts of Subsidiary

Subsection (1) provides that the subsidiary shall keep all proper and usual accounts of all money received or expended by it in a form approved by the Minister for the Environment, Community and Local Government, with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform. The subsidiary shall keep all special accounts in such form as the Minister for the Environment, Community and Local Government may direct with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform.

Subsection (2) provides that accounts kept by the subsidiary shall be submitted for audit not later than six months after the end of the financial year. Immediately after the audit, a copy of the accounts, and any other accounts that the Minister, after consultation with the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform, may direct, shall be presented to the Minister for the Environment, Community and Local Government, who shall, as soon as possible arrange for copies of the accounts to be laid before the Oireachtas.

Subsection (3) provides that the subsidiary shall pay an auditor appointed under this section to audit the accounts, such fees as are approved by the Minister for the Environment, Community and Local Government, with the consent of the Minister for Communications, Energy and Natural Resources and the Minister for Public Expenditure and Reform.

## **Section 16**

Annual report of subsidiary

Section 16 provides that by 30 June each year, the subsidiary shall prepare and submit to the Minister for the Environment, Community and Local Government and the Minister for Communications, Energy and Natural Resources, a report on the performances of its activities in the area of water services in the preceding year. The Minister shall, as soon as possible after receiving the report, arrange for copies of the report to be laid before each House of the Oireachtas.

## PART 3 — INSTALLATION OF WATER METERS

## **Section 17**

Definition

Section 17 provides that "metering authority" in this Part of the Act means Bord Gáis Éireann or its subsidiary.

## **Section 18**

Performance of certain functions by metering authorities

Subsection (1) provides that the functions of a water services authority in relation to the installation of water meters for dwellings may be carried out by a metering authority in addition to a water services authority.

Subsection (2) provides that the functions of a water services authority, other than those referred to in subsection (1) shall also be performable by a metering authority—

- (a) in the same manner they would be performable by a water services authority;
- (b) subject to the same consents and conditions that would apply if the functions were being carried out by a water services authority; and
- (c) only to the extent that their performance is necessary or expedient for the installation of water meters for dwellings as set out in subsection (1).

Subsection (3) provides that the functions set out in this section may be carried out by a water services authority, a metering authority, or jointly by both metering authorities.

## **Section 19**

Installation of pipes

Subsection (1) provides that that the provisions in section 41 of the Water Services Act relating to the installation of pipes shall apply to a metering authority, subject to the removal of a requirement to obtain the consent of a road authority, which applies when the water services authority is not the road authority (the 34 water services authorities are the 34 city and county councils who are also the road authorities).

Subsection (2) clarifies that the provisions of the Planning and Development Act applying to a metering authority by virtue of subsection (12) of section 31 of the Water Services Act 2007 shall also apply to a metering authority and that the installation of pipes shall be exempt from planning permission.

#### Section 20

Ownership of water meters

Subsection (1) provides that the ownership of water meters installed by the metering authorities will vest in the subsidiary company.

Subsection (2) provides that the subsidiary may not dispose of any property vested in it without the consent of the Minister for the Environment, Community and Local Government and the Minister for Public Expenditure and Reform.

## Section 21

*Immunity* 

Section 21 provides that the provisions of section 29 of the Water Services Act of 2007 shall apply to Bord Gáis Éireann and its subsidiary in the same way as it applies to a water services authority. This provides for the immunity of these bodies and their employees from prosecutions arising from carrying out their functions.

## PART 4 — MISCELLANEOUS

## **Section 22**

Performance of functions generally

This is a common provision and provides that the Board and the subsidiary shall have all of the powers that are necessary or expedient for the performance of its functions.

Provision of information to Board and subsidiary

Subsection (1) provides that the subsidiary may request a relevant person to provide it with such information that it may require to perform its functions or that it could be expected to require if additional functions, the same or similar to those currently vested in a water services authority, were conferred on it.

Subsection (2) provides that Bord Gáis Éireann may request a relevant person to provide it with such information that it may require to perform its functions or that it could be expected to require if additional functions, the same or similar to those currently vested in a water services authority, were conferred on it.

Subsection (3) provides that a relevant person shall comply with a request under this section.

Subsection (4)(a) amends section 6 of the Water Services Act 2007 such that Bord Gáis Éireann and the subsidiary have the same powers to obtain information under that section as a water services authority.

Subsection (4)(b) amends section 7 of the Water Services Act 2007 such that Bord Gáis Éireann and the subsidiary have the same entitlement to obtain information on ownership as a water services authority.

Subsection (5) defines a relevant person for the purposes of this section.

## **Section 24**

Performance of functions by Commission

Subsection (1) provides that the Commission for Energy Regulation may do all things necessary or expedient for the purpose of preparing for the performance of water regulatory functions under any future enactment.

Subsection (2)(a) provides that the Commission may advise the Government in relation to the development of policy regarding the regulation of the provision of water services.

Subsection (2)(b) provides that the Commission may consult with Bord Gáis Éireann, the subsidiary, water services authorities or any person prescribed by order by the Minister for the Environment, Community and Local Government, for the purposes of this section.

Subsection (3) defines "water regulatory functions" with respect to the provision of water services within the meaning of the Water Services Act 2007 and includes:

- (a) functions relating to setting charges for water services
- (b) the specification of minimum standards of service for the provision of water services; and
- (c) the protection of the interests of a person in receipt of water services.

Amendment of section 105 of Act of 2007

Subsection (1) provides that section 105 of the Water Services Act 2007 is amended to remove the prohibition on charging households for water services. Section 105 has not been commenced and will not be commenced prior to the introduction of charges, which will not be before 1 January 2014.

Subsection (2) provides that the functions of a water services authority relating to charging dwellings for water services are transferred from water services authorities to Bord Gáis Éireann and the subsidiary.

Subsection (3) provides that functions, other than the functions transferred to Bord Gáis Éireann and the subsidiary under subsection (3) shall in addition to being performable by a water services authority, may be performable by Bord Gáis Éireann and the subsidiary:

- (a) in the same manner they would be performable by a water services authority;
- (b) subject to the same consents and conditions that would apply if the functions were being carried out by a water services authority; and
- (c) only to the extent that their performance is necessary or expedient for the performance of functions referred to in subsection (1).

#### Section 26

Amendment of Local Government (Financial Provisions) (No. 2) Act 1983

Section 26 provides for the amendment of section 4 of the Local Government (Financial Provisions) (No. 2) Act 1983, as amended by section 12 of the Local Government (Financial Provisions) Act 1997, to remove the statutory prohibition on water charges for households.

#### Section 27

Accounts of Board

Section 27 provides that section 15 of the Gas Act 1976 is amended such that Bord Gáis Éireann shall keep accounts of moneys received or expended by it in the performance of its functions. Such accounts will be in a form approved by the Minister for the Environment, Community and Local Government, with the consent of the Minister for Public Expenditure and Reform.

## **Section 28**

Annual Report of Board

Section 28 provides that Bord Gáis Éireann must submit a report on its activities in the area of water services to the Minister for the Environment, Community and Local Government and the Minister for Communications, Energy and Natural Resources. The report shall be submitted no later than 30 June each year. The Minister shall as soon as possible after receiving the report, arrange for copies of the report to be laid before each House of the Oireachtas.

Directions of Minister

Subsection (1) provides that the Minister for the Environment, Community and Local Government may give a direction in writing to Bord Gáis Éireann or its subsidiary in relation to the performance of their functions.

Subsection (2) provides that the Minister for the Environment, Community and Local Government may amend or revoke a direction under this section.

Subsection (3) provides that the Minister for the Environment, Community and Local Government shall first obtain the approval of the Minister for Communications, Energy and Natural Resources before issuing a direction under this section.

Subsection (4) provides that Bord Gáis Éireann must comply with a direction given to it under this section.

Subsection (5) provides that the subsidiary must comply with a direction given to it under this section.

## Financial Implications

The legislation provides that the Minister for the Environment, Community and Local Government may make grants to Bord Gáis Éireann, the subsidiary company to be established under the legislation and the Commission for Energy Regulation. It is not expected that significant new additional Exchequer expenditure will be required arising from the legislation.

Department of the Environment, Community and Local Government, January, 2013